Managing CDBG Subrecipients:

Managing an effective community development program

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Managing CDBG Subrecipients:

Managing an effective community development program

Session 5



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QUESTIONS

Leftover questions from Session 4?



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Homework Assignment Four

- 1. You said we have to have a UEI number. Why? We're a nonprofit, not a commercial entity.
 - a) You have a point. Write us a letter and we'll issue a waiver.
 - b) It's okay to substitute your CCR number.
 - c) All non-federal entities and you'll be one if you take our money are required to have a UEI number. See §200.332(a)(ii).
 - d) I can't tell you why It's a military secret but you have to.



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Homework Assignment Four

- 2. You said we have to have a Procurement Policy. Why? If you decide to fund us, we don't plan to use your money for anything except paying staff salaries.
 - a) We'll give you a pass until you need to reallocate funds. We'll cross that bridge when we get there.
 - b) All non-federal entities and you'll be one if you take our money are required to have a Procurement Policy. See §200.318(a).
 - c) Not a problem. We know your board allows the executive director to make those decisions using her best judgement.
 - d) You have a point, Write us a letter and we'll issue a waiver.



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Homework Assignment Four

- 3. Our proposed activity will provide adult day care for seniors with Alzheimer's or other forms of dementia. Will we need to collect income data on our clients?
 - a) Yes, and their caregivers, too.
 - b) Yes, and their Social Security numbers, too.
 - c) Yes, unless they're on Medicare
 - d) No. Elderly is a Presumed Benefit category



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Homework Assignment Four

- 4. When you talked about gathering income data, you used some terms ACS and AMI, for example that I'm not familiar with.
 - a) You'll find both terms defined on the handout we've just given everyone.
 - b) Hmmm... you might want to Google them and anything else you don't understand.
 - c) Here's a phone number. It's long distance, but it will hook you up with HUD.
 - d) Wish I could help but I've forgotten what they mean.



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Homework Assignment Four

- 5. We will be using some of our CDBG public service funds to purchase high-end computers and printers for an employment program. After the term of the contract, will we have to return the computers to the City?
 - a) That depends. Check the Scope of Work section of your Subrecipient Agreement.
 - b) That depends. Check the Reversion of Assets section of your Subrecipient Agreement.
 - c) That depends. Check the Termination section of your Subrecipient Agreement.
 - d) You can't do that. You can't buy equipment with CDBG Public Service money.



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Homework Assignment Four

- 6. We will be having a fundraiser during the term of the agreement. One of our program participants will be giving a testimonial at the dinner. Are the proceeds considered program income?
 - a) Yes
 - b) No
 - c) Maybe
 - d) Probably



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Homework Assignment Four

- 7. Our staff work on multiple programs. Is it OK to just estimate their time on this CDBG-funded project for the time cards?
 - a) Yes
 - b) No
 - c) Maybe
 - d) Probably



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Homework Assignment Four

- 8. Our building is not handicapped accessible. Since its old, and we don't have funds to upgrade it, is that OK?
 - a) Yes
 - b) No
 - c) Maybe
 - d) Probably



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Homework Assignment Four

- 9. We expect to have some expenses related to our activity that would occur before the beginning of your program year. Can we be reimbursed for those?
 - a) Yes
 - b) No
 - c) Maybe
 - d) Probably



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Homework Assignment Four

- 10. There sure are a lot of hoops to jump through. What happens if you fund us but we run into trouble meeting your expectations?
 - a) Let us know whenever you need us to help. That's what technical assistance is all about.
 - b) Depends on what kind of trouble you're having. We might mutually decide it's best to terminate the Subrecipient Agreement.
 - c) Depending on how much trouble, we may send a grant manager to your office to conduct a formal monitoring.
 - d) Depending on what's going on with the subrecipient, any of the above might be the correct answer.



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Agenda – Session 5

- > FFATA
- > Setting up the Files
- ➤ Enter IDIS



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FFATA: Federal Funding Accountability and Transparency Act of 2006



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FFATA

- > FFATA rules apply to all CDBG awards.
- > FFATA reporting is mandatory for all CDBG awards.
- ➤ What has to be reported depends on the size of subawards.



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> Important FFATA Definitions

- **Prime Awardee**: The entity receiving grant funding directly from a federal agency
- Applicable Grant Programs: CDBG
- **Subaward**: A legal instrument to provide support for the performance of the project/activity
- First Tier Subaward: Grant to an entity one level below prime awardee



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FFATA

How the definitions apply:

- Prime Awardee the Grantee
- Applicable Program CDBG
- Subaward the grants made by the passthrough entity – in this case, the Grantee – to a subrecipient
- First Tier Subaward a subaward made by a grantee as pass-through entity
 - A subaward made by a subrecipient acting as a pass-through entity is a second-tier subaward



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- ➤ Subawards of \$25,000 or more must be reported to the Federal government
 - Use the FFATA Subaward Reporting System (FSRS). https://www.fsrs.gov
 - Reports must be submitted no later than the end of the month following the month in which the subaward is obligated.
 - Example: Funds are committed July 10 grantee has until August 31 to file report



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FFATA

- ➤ Responsibility for filing subaward reports in FSRS rests with the Prime Awardee
 - This responsibility may not be delegated to subrecipients
 - Some data points may be pre-populated from HUD data or the Central Contractor Registration System (CCR)
 - •Although CDBG subrecipients are not required to have CCR numbers, HUD strongly encourages participation on the part of subrecipients.



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- ➤ At a minimum, prime awardees will enter the following subaward data into FSRS manually:
 - Subawardee name, address, and DUNS number
 - Amount of the subaward, obligation date, and subaward (grant) number.
 - Subawardee principal place of performance and project description



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FFATA

- ➤ If Prime or subawardee received in the previous fiscal year
 - 80% or more of total gross revenue in Federal grants, contracts, etc.,
 - AND
 - \$25 million or more in annual gross revenues from the same,
 - Then Executive Compensation Information on the five most highly compensated officials of the awardee organization must be posted
 - Exception: Reporting in FSRS not required if info is publicly available.



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Subaward data entered in FSRS is available to the public at the USAspending website.

USAspending.gov



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Setting Up The Files



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Setting Up The Files

If it's not documented, it didn't happen.

Follow the checklist then check the boxes.



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Setting Up The Files

Good documentation is about creating a paper trail.



Who said HUD could go paperless?



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Setting Up The Files

Two types of grantee file:

➤ The program file ➤ The activity file



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Setting Up The Files – The Program File

Document the national objective

Do you have a piece of paper?



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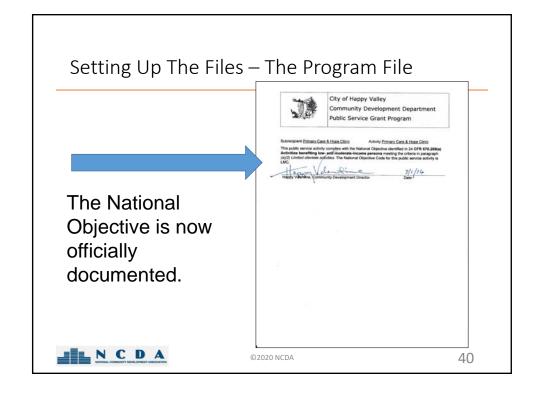
Setting Up The Files – The Program File

➤ Boilerplate language for certifying program meets a National Objective:

Public Service activities in [this jurisdiction] comply with the National Objective identified in 24 CFR 570.208(a) Activities benefiting low- and moderate-income persons meeting the criteria in paragraph (a)(1) Area benefit activities; (a)(2) Limited clientele activities; or (a)(3) Housing activities. The National Objective Codes for [this jurisdiction's] public service activities are LMA, LMC and LMH.



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Setting Up The Files — The Program File ➤ What else: ☐ The NOFA ☐ Training Session Sign-In Sheets ☐ Print Out of Training Session Slide Show ☐ The Application Evaluation Tool ☐ Rejected Applications ☐ Letter to unsuccessful applicants ☐ General correspondence pertinent to the program	
N. C. D. A. © 2020 NCDA	41

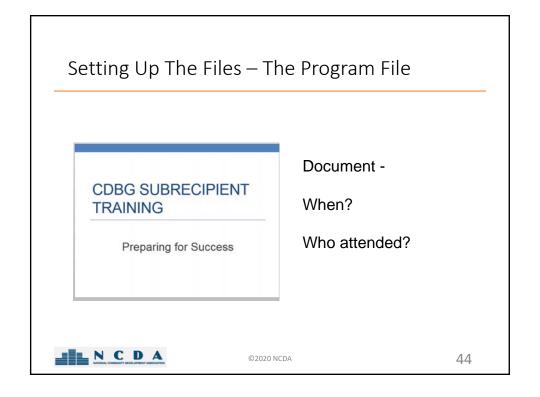
Setting Up The Files – The Program File

➤ What else? Other possibilities:
 ☐ Grantees' program Policies and Procedures
 ☐ Monitoring Plan covering the program
 ☐ Monitoring Risk Assessment Tool
 ☐ Anything else that would help someone inspecting the file understand the goals of the program.



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a.		icipant provide technical a going and/or an as-neede		to U	U N/A
De	escribe Basis for Concl	usion:		Tes No	N/A
	Subrecipient Name	Number of	Topics	Train Date	
		Persons Trained			
		Persons Trained			52



_	-				Requirement				
()	esource ma CFR Part 2 Objectives correspond	aterials to 00, CPD I & Eligible ing websit	its subrecip Notices, the Activities	pients (e.g e CDBG P for Entitle eps subrec	pant has provening or governing or governing or governing or government Gome or government Common or government Common or government or govern	regulation de to Natio nunities, or	s, 2 nal	es No	N/A
Desc	ribe Basis	for Con	clusion:						

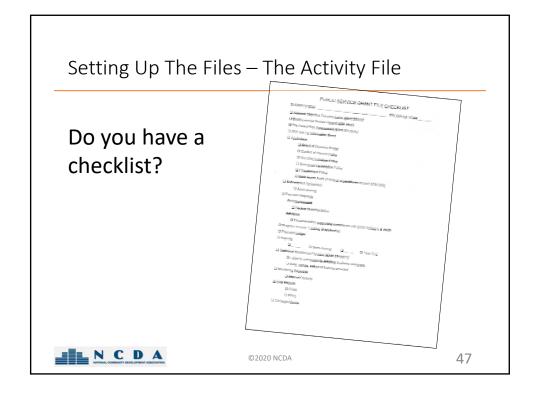
Setting Up The Files – The Program File

How do you document this?

- ➤ A letter to subrecipients listing the mentioned resources?
- Screen shots from your jurisdiction's web site showing links to "appropriate resource materials"?
- ➤ A page from your application that lists some of the available resources and where to find them?
- > Other ideas?



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Before funds can be committed an Environmental Review Record has to be completed.

Most public service projects will be Exempt, Not Subject to §58



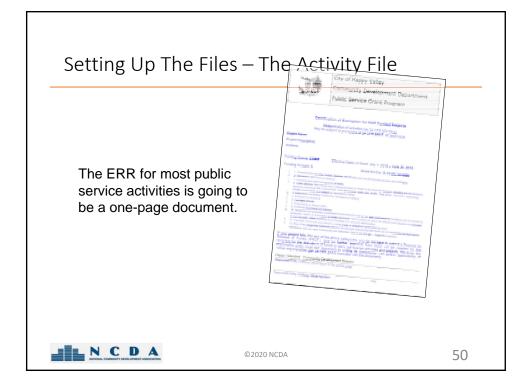
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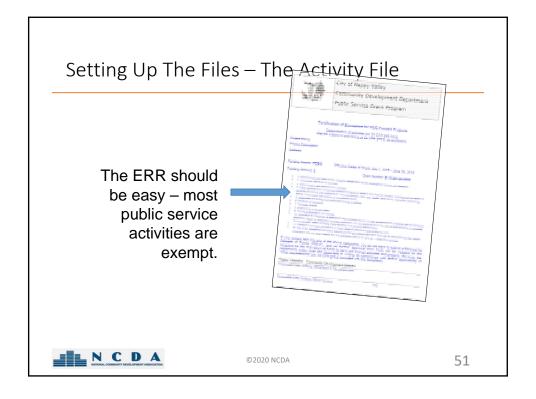
24 CFR 58.34 Exempt activities

(a)(4) Public services that will not have a physical impact or result in any physical changes, including but not limited to services concerned with employment, crime prevention, child care, health, drug abuse. education, counseling, energy conservation and welfare or recreational needs;



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The Environmental Review Record for non-public service activities will be more complex and time-consuming. Plan accordingly.



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Sine qua non "Without which there is nothing..."

The Subrecipient Agreement



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Setting Up The Files – The Activity File

Document the national objective

Do you have a piece of paper?



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The Application -

If your application was submitted electronically, you will still want the signed hard-copy original of the subrecipient's certification that the information in the application is correct.



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Setting Up The Files – The Activity File

Application

- ☐ Board of Directors Roster
- ☐ Conflict of Interest Policy
- Non-Discrimination Policy
- ☐ Grievance/Termination Policy
- ☐ Procurement Policy
- ☐ Most recent Audit (if federal expenditures exceed \$750,000)



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Pre-Award Assessment - §200.332(b)

- 1) The subrecipient's prior experience ...
- 2) The results of previous audits ...
- Whether the subrecipient has new personnel or new...systems
- 4) The extent of Federal awarding agency monitoring [e.g. CoC awards]

Do you have a piece of paper?



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Setting Up The Files – The Activity File

The HUD monitor will ask how the grantee knows the subrecipient is in compliance with the following:

- Time distribution records
- Conflict of interest
- Procurement
- Record Retention
- Single audit \$750,000 or more in federal money spent during program year



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The CDBG rule covers Conflict of interest in

§570.611 Conflict of interest.

- (a) Applicability. (1) In the procurement of supplies, equipment, construction, and services by recipients and by subrecipients, the conflict of interest provisions in 2 CFR 200.317 and 200.318* shall apply.
- (2) In all cases not governed by 2 CFR 200.317 and 200.318, the provisions of this section shall apply.
- * §200.318 applies only to states.



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Setting Up The Files – The Activity File

➤ So does the Super Circular...

§200.112 Conflict of interest.

The Federal awarding agency must establish conflict of interest policies for Federal awards. The non-Federal entity must disclose in writing any potential conflict of interest to the Federal awarding agency or pass-through entity in accordance with applicable Federal awarding agency policy.



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- ➤ Who is subject to the Conflict of Interest provisions of §570.611? Any person who is an:
 - Employee
 - Agent
 - Consultant
 - Officer
 - Elected Official
 - Appointed Official
 - of the recipient
 - of any designated public agency
 - of a subrecipient

☑ that receives CDBG funding.



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Setting Up The Files – The Activity File

> Conflict of Interest

- Covers real and apparent conflicts of interest
 - Financial interest or benefit from CDBG Activity
 - Contractual interest in CDBG activity
- Written Conflict Standards and Policies Grantees and Subrecipients – including provisions for non-compliance
- HUD can grant exception (§570.611(d)) given certain factors...



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§200.318(c)(1) General Procurement Standards

The non-Federal entity must maintain written standards of conduct covering conflicts of interest and governing the actions of its employees engaged in the selection, award and administration of contracts. No employee, officer, or agent may participate in the selection, award, or administration of a contract supported by a Federal award if he or she has a real or apparent conflict of interest.



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> §200.303(a) Internal Controls

 An important internal control principle for subrecipients: A Code of Ethics for Board members



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Setting Up The Files

A prospective subrecipient submits the following as its Conflict of Interest Policy:

"Employees have an obligation to conduct business within guidelines that prohibit actual or potential conflicts of interest.

"The purpose of this guideline is to provide general direction so that employees can seek further clarification on issues related to the subject of standards of operation. Contact your supervisor for more information or questions about conflict of interest."



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Setting Up The Files

Polling Question 5-1



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Setting Up The Files

Polling Question 5-1 Answer

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Setting Up The Files – The Activity File

- ➤ At a <u>minimum</u>, the Grantee should have the following from the subrecipient in its Activity File:
 - ☐ Procurement Policy
 - ☐ Conflict of Interest Policy
 - ☐ Board of Director Roster
 - ☐ Most recent audit (if single audit required)
 - ☐ Non-Discrimination Policy
 - ☐ Grievance/Termination Policies
 - ☐ Confidentiality Policy



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- ☐ Certifications of regulatory compliance
 - ➤ It's not enough to know the subrecipient has the required policies and procedures.
 - The HUD monitor will want to know how you know those policies and procedures are being followed.



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Setting Up The Files – The Activity File

b. Does the program participant have a method to ensure that subrecipients' financial management systems are kept in accordance with 2 CFR 200.302(b)?

Yes No N/A

Describe Basis for Conclusion:



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- ➤ To satisfy this requirement, the subrecipient should submit at a minimum:
- 1. Proof that it identifies and separates Federal awards in its accounting system;
- 2. Accurate, current, and complete reporting of expenditures related to the subaward
- 3. Records that identify the source and application of funds expended for the activity
- 4. Proof that any assets acquired with subaward funds are adequately protected
- 5. Comparison of subaward funds expended with the activity budget



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Setting Up The Files – The Activity File

7	□ Payment Requests
	Reimbursement
	□ Backup Documentation
	Advance
	☐ Documentation supporting compliance with §200.305(b)(1) & (b)(2)
	☐ Program Income Tracking (if applicable)
	□ Payment Ledger
	□ Reports
	□ □ Semi-Annual □ □ Year-End
	☐ Technical Assistance Provided [§200.331(e)(1)]
	☐ Letter to subrecipients detailing available resources
	☐ Date, names, nature of training provided
	☐ Monitoring Report(s)
	□ Internal Controls
	□ IDIS Reports
	□ PR03
	□ PR05

N C D A

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Setting Up The Files – The Activity File

Correspondence What goes into the file?

≻Letters

≽E-mails

≻Faxes

➤ Notes to the files

Anything that will help that interested person understand what happened.



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Setting Up The Files – The Activity File

- ➤ What should not be in the activity file?
 - Personally identifiable information
 - Other sensitive information consistent with applicable Federal, state and local privacy and confidentiality laws
 - ■Examples:
 - –Social Security numbers for subrecipient clients
 - -HIPPA-protected information



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Training Objectives ➤ If your files follow these guidelines, this will be the result... b. Describe the program participant's management system for the oversight of its subrecipients. (If the program participant has described its subrecipient management policies/processes/systems in writing, attach a copy, if practical.) [24 CFR 570.502; 2 CFR 200.228; 2 CFR 200.331] Describe Basis for Conclusion:

Setting Up The Files

Polling Question 5-2



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Polling Question 5-2 Answers

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Setting Up The Files

Polling Question 5-2 Answers

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Enter IDIS ©2020 NCDA 79

Enter IDIS

- ➤ Subrecipients expect to be paid ...
- ➤ Next step? Commit CDBG funds so that can happen.

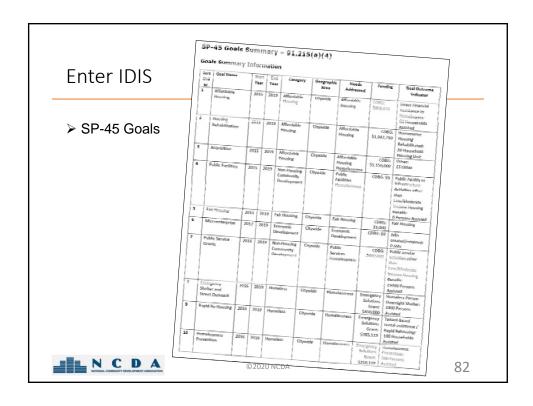


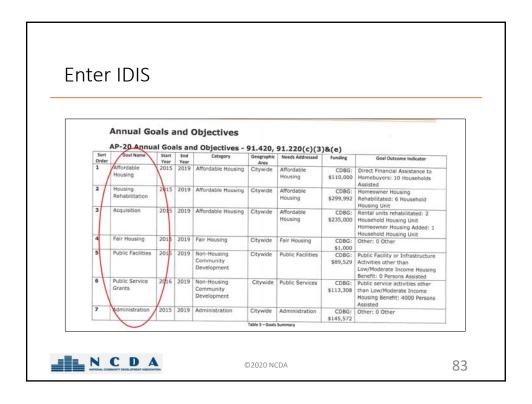
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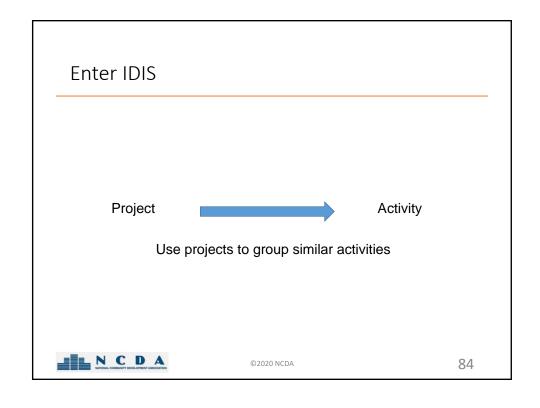
- ➤ The Consolidated Plan the strategy
 - ➤ The Action Plan the tactics



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Provide enough detail that HUD and the public can determine what the project is about and if it is eligible.

#	Project Name
1	Administration/General Community Development
2	Housing - Homeowner Housing Rehab
3	Housing - Homeownership Assistance Direct
4	Housing - Acquisition of Real Property
5	Public Services - Healthcare
6	Public Services - Employment Training
7	Public Services - Abused and Neglected Children
8	Public Services - Elderly
9	Public Services - Youth Services
10	Public Services - Childcare Services
11	Public Services - Homeless Prevention
12	Public Services - Battered and Abused Spouses
13	Public Facilities
14	Administration/Fair Housing Activities



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Enter IDIS

AP-38 Project Summary

Project Name	CDBG: Public Services - Abused and Neglected Children
Target Area	Citywide
Description	Public service activities
Estimated Amount	CDBG: \$11,000
Expected Resources	CDBG: \$11,000
Annual Goals Supported	Public services
Target Area	Citywide
Priority Needs Addressed	Public services
Planned Activities	Kymari House - \$11,000
Goal Outcome Indicator	Public service activities other than low/moderate-income housing benefit: 150 Persons Assisted



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Setting up activities in IDIS can be frustrating process.

Using the IDIS Activity Worksheet in your download packet in conjunction with HUD's pdf of the various IDIS Activity screens can make the process more manageable.



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Enter IDIS

- > Every activity must:
 - 1) Meet a National Objective
 - 2) Be eligible as covered in §570

HUD provides a shorthand for establishing activity eligibility:

Matrix Codes



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Public Service Matrix Codes

- 03T Operating Costs of Homeless/AIDS Patients Programs
- 05A Senior Services
- 05B Handicapped Services
- 05C Legal Services
- 05D Youth Services
- 05E Transportation Services
- 05F Substance Abuse Services

- 05G Services for Battered and Abused Spouses
- 05H Employment Training
- 05I Crime Awareness/Prevention
- 05J Fair Housing Activities (subject to Public Services cap)
- 05K Tenant/Landlord Counseling
- 05L Child Care Services



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Enter IDIS

Public Service Matrix Codes

- 05M Health Services
- 05N Services for Abused and Neglected Children
- 050 Mental Health Services
- 05P Screening for Lead Poisoning
- 05Q Subsistence Payments
- 05R Homeownership Assistance (no housing counseling)
- 05S Rental Housing Subsidies

- 05T Security Deposits
- 05U Housing Counseling Only
- 05V Neighborhood Cleanups
- 05W Food Banks
- 05X Housing information and referral services
- 05Y Housing Counseling supporting downpayment assistance
- 05Z Other Public Services



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- ➤ Designate a target area? In the Consolidated Plan, the rationale for selecting an area or areas and how the money was divided had to be narrated.
- ➤ If the rationale has changed, narrate the rationale in AP-50.



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Enter IDIS

- ➤ National Objective Codes (NOCs)
- ➤ 15 national objective codes (NOCs) to describe activities
- ➤ No code for admin and planning activities subject to the 20% Admin cap



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Public Service Activities

- ✓ LMC Low/mod limited clientele benefit
- ✓ LMA Low/mod area benefit
- ✓ LMH Low/mod housing benefit



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Enter IDIS

- LMCSV Low/mod limited clientele, job service benefits
- LMHSP Low/mod housing benefit carried out by a CDFI or linked to an NRSA
- SBA Slum/blight area benefit
- URG Urgent need activity



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Performance Objective

- Creating a suitable living environment
- Providing decent housing
- Creating economic opportunities



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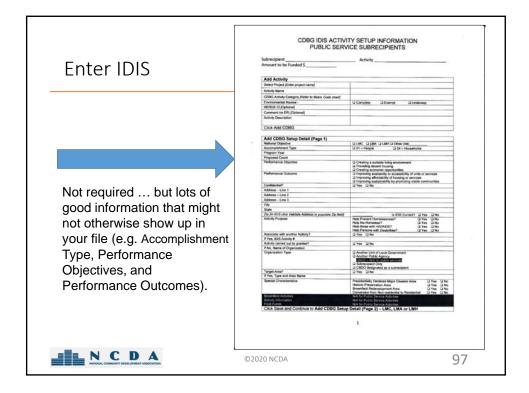
Enter IDIS

Performance Outcome

- Improving availability or accessibility of units or services
- Improving affordability of housing or services
- Improving sustainability by promoting viable communities



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What next?

"Rinse and repeat" by clicking Return to Add-Edit Funding

or

Log out

Take a well-deserved break.



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QUESTIONS

Any questions?



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HOMEWORK



Find Exercise 5 in your download package.

There are 10 questions based on our discussion of Setting Up Files and IDIS.

Four choices for each question; pick the response that <u>best</u> answers the question.

Use any of the resource materials provided in your download package... including the list of links.

At the beginning of the next session we will discuss.



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Session 6

For Session 6, you will need to download or have available:

- Slides
- Polling Questions for Session 6
- Homework Exercise 6
- Internal Controls Checklist



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MORE QUESTIONS?

If you have any questions between the end of today's session and our next session, send me an email:

johncallow@bellsouth.net



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